730 SECOND AVENUE WEST

PRINCE RUPERT BC V8J 1H3

TELEPHONE 250-627-1315

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June 4, 2009

PRIVATE AND CONFIDENTIAL

Board of Directors
Skeena-Queen Charlotte Regional District
100 First Avenue East
Prince Rupert, BC V8J 1A6

Dear Directors:

Enclosed are the December 31, 2008 year-end financial statements for the Skeena-Queen Charlotte Regional District.

Approval of these financial statements should be indicated by having the designated Board members sign the balance sheet.

We offer the following comments for your review and consideration:

Islands Waste Management Function

The Regional District had a cumulative deficit at the end of 2008 of \$159 828. This is mainly a result of the deficit in the Islands Waste Management function. The deficit in the function increased from \$267 851 to \$462 218 in the year.

The 2008 five year financial plan indicated that there would be a deficit at the end of 2008 and 2009 for this function. Local Government Act Section 815 (11) prohibits deficits from being carried forward to future years. The deficit is to be fully funded in the next year's operations.

We suggest that the taxation and billing rates be increased to deal with the deficit or that services be reduced so that the deficit is eliminated. If the deficit is not dealt with on an annual basis and the Board knowingly approves a budget with a deficit, there is a risk that the Board could be in violation of the Local Government Act and/or the Community Charter. A violation under the Act or Charter could result in loss of office and/or the Board members incurring personal liability for the expenditures.

COQUITLAM • KITIMAT • PRINCE RUPERT • SMITHERS • TERRAC

CHARTERED ACCOUNTANTS

In review of quarterly billings, it was determined that not all properties with buildings are being billed for service. It was concluded in discussion with the Regional District staff that a consistent method is not being applied in billing the service to properties with buildings. This treatment should be reviewed.

Sandspit Water System Function

In review of the Sandspit Water System billings, it was determined that only one trailer court is being billed for usage while all other facilities are contributing through a parcel tax. Bylaw 488-2006 indicates that all buildings (commercial and residential) are to be billed for water usage. There is no exclusion in the bylaw for those properties that are contributing through a parcel tax.

This bylaw should be reviewed to ensure it is being implemented correctly by the Regional District staff.

We thank John and the staff for their capable and courteous assistance during the audit process.

If there are any questions or comments on the enclosed financial statements and related matters, please discuss them with us.

Yours truly

CARLYLE SHEPHERD & CO.

Gerald R. Seller, B Comm, CA

GRS/th Encl.

FINANCIAL STATEMENTS

DECEMBER 31, 2008

Ernie Disdal 635-6126 Stephe Kietmann-6274315

INDEX TO FINANCIAL STATEMENTS

DECEMBER 31, 2008

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AUDIT REPORT

TO THE DIRECTORS SKEENA-QUEEN CHARLOTTE REGIONAL DISTRICT

We have audited the statement of financial position of the Skeena-Queen Charlotte Regional District as at December 31, 2008 and the statements of financial activities and cash flows for the year then ended. These financial statements are the responsibility of the Regional District's management and directors. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted the audit in accordance with Canadian generally accepted auditing standards. These standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these financial statements present fairly, in all material respects, the financial position of the Regional District as at December 31, 2008 and the results of its financial activities for the year then ended in accordance with Canadian generally accepted accounting principles for Regional Districts in the Province of British Columbia.

Prince Rupert, BC April 8, 2009

Calyle Shiphard: Co.

SKEENA-QUEEN CHARLOTTE REGIONAL DISTRICT CONSOLIDATED STATEMENT OF FINANCIAL POSITION

| | DECEMBER 31 | 5 | STA | TEMENT A |
|--|-------------|---|-----|---|
| | | 2008 | | 2007 |
| FINANCIAL ASSETS | | \$ | | \$ |
| Cash and investments (note 1) Trade and other receivables MFA deposit Due from Municipalities | | 650 940 268 934 241 623 14 529 746 | - | 832 404 282 826 268 272 14 070 629 |
| LIABILITIES | | 15 691 243 | | 15 454 131 |
| Accounts payable and accruals (r MFA debt reserve Debentures issued for Regional Debentures issued for Municipalit | District | 1 059 707 241 623 447 550 14 529 746 | | 918 154 268 272 482 750 14 070 629 |
| NET FINANCIAL ASSETS/LIABI | LITIES | <u>16 278 626</u> -587 383 | | <u>15 739 805</u> -285 674 |
| Physical assets (Schedule 3) | | 3 994 297 | | 3 954 607 |
| NET POSITION | | 3 406 914 | | 3 668 933 |
| REGIONAL DISTRICT POSITION | N | | | |
| Equity in physical assets (Schedu | ule 4) | 3 566 742 | | 3 493 193 |
| SURPLUS (DEFICIT) | | | | |
| Operating Funds (Schedules 1 at Reserve Funds (Schedule 5) | nd 2) | -409 180 249 352 | ¥ | -138 466 314 206 |
| | | -159 828 | | 175 740 |
| REGIONAL DISTRICT POSITIO | N | 3 406 914 | | 3 668 933 |

APPROVED BY THE BOARD

Chairperson

CARLYLE SHEPHERD & CO. CHARTERED ACCOUNTANTS



CONSOLIDATED STATEMENT OF FINANCIAL ACTIVITIES

| YEAR ENDED DECEMBER 31 S | | 31 ST. | ATEMENT B |
|---|---|---|--|
| | Unaudited Budget 2008 | Actual 2008 | Actual 2007 |
| REVENUES | \$ | \$ | \$ |
| Taxation Grants in lieu Sales, fees and other Provincial and Federal grants Municipal debt payments | 882 522 62 748 1 402 097 1 126 126 1 444 507 | 882 522 52 509 1 277 914 486 812 1 473 570 | 1 001 494 65 883 1 206 174 186 043 1 700 916 |
| | 4 918 000 | 4 173 327 | 4 160 510 |
| EXPENDITURES | | | |
| Administration Electoral Areas Municipal Debt Service Planning Industrial Development Regional Waste Management Helipad Construction Mainland Recreation Prince Rupert Regional Archives North Pacific Cannery Regional Recycling Islands Waste Management QCI Recreation Commission Haida Gwaii / QCI Museum Vancouver Island Regional Library Oona River Local Telephone Service Sandspit Fire Protection | 536 328 160 606 1 444 507 186 105 42 899 15 205 843 3 500 74 801 88 551 575 704 885 031 94 847 61 100 34 695 2 704 29 304 | 471 018 169 080 1 473 570 139 352 195 155 139 843 3 704 74 801 88 551 575 240 1 028 579 90 746 61 100 34 695 2 704 29 440 | 661 314 86 087 1 700 916 106 271 16 467 93 10 000 74 760 92 500 478 857 889 345 83 083 53 767 31 089 2 704 22 000 |
| Sandspit Water Utility | 54 210 | 56 352 | 49 172 |
| Dodge Cove Water | 802 800 | 13 826 | |
| | 5 093 740 | 4 508 895 | 4 358 425 |
| NET REVENUE (DEFICIT) | -175 740 | -335 568 | -197 915 |
| OPENING SURPLUS | 175 740 | 175 740 | 373 655 |
| CLOSING SURPLUS (DEFICIT) | | -159 828 | 175 740 |

CARLYLE SHEPHERD & CO.



SKEENA-QUEEN CHARLOTTE REGIONAL DISTRICT CONSOLIDATED STATEMENT OF CASH FLOWS

YEAR ENDED DECEMBER 31 STATEMENT C 2008 2007 \$ \$ **OPERATIONS** Net revenue (deficit) -335 568 -197 915 Trade and other receivables 12 551 73 613 Accounts payable and accruals 141 553 245 046 -181 464 120 744 **CHANGE IN CASH** -181 464 120 744 **OPENING CASH AND INVESTMENTS** 832 404 711 660

CLOSING CASH AND INVESTMENTS

650 940

832 404

NOTES

DECEMBER 31, 2008

1. SIGNIFICANT ACCOUNTING POLICIES

The Regional District has adopted the reporting format from the recommendations by the Public Sector Accounting and Auditing Board.

Revenue and expenditures are reported on an accrual basis.

The preparation of financial statements in accordance with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported. Actual results could differ from those estimates.

Cash and investments are reported at market value which approximates cost.

It is management's opinion that the Regional District is not exposed to significant interest, currency or credit risk arising from its financial instruments.

2. LONG-TERM DEBT

Debenture debt is with the Municipal Finance Authority and is being repaid in accordance with approved bylaws.

3. MUNICIPAL DEBENTURE DEBT

When a member municipality within the Regional District wishes to issue debenture debt through the Municipal Finance Authority of BC, the borrowing is done through the Regional District. The Regional District is therefore responsible for repayment of the debt to the Authority. When payments (principal and interest) are made on this debt, the Regional District pays the Authority and is reimbursed by the municipality.

The Regional District reports the outstanding debt borrowed on behalf of the member municipalities as both a financial asset and financial liability. Municipal debt payments are shown as a revenue and offsetting expenditure.

NOTES

DECEMBER 31, 2008

4. ACCOUNTS PAYABLE AND ACCRUALS

| Landfill closure costs | \$ 484 190 |
|---------------------------------|--------------|
| Federal gas tax agreement funds | 308 837 |
| Trade and other | 266 680 |
| | \$ 1 059 707 |

5. FEDERAL GAS TAX AGREEMENT FUNDS

| Opening balance | \$ 251 234 |
|--|------------------------------|
| Amount received in the year Interest earned Transferred to revenue | 115 868 16 107 -74 372 |
| Closing balance | \$ 308 837 |

The funds can only be spent on specific projects. The funds are included in accounts payable and accruals.

6. CONSOLIDATED EXPENDITURES BY TYPE

| | 2008 | 2007 |
|---|---|---|
| Director remuneration Director travel Staff remuneration and benefits Staff travel and education Interest Debt payments Purchased services, grants and supplies Municipal debt payments | \$ 123 231 56 466 775 127 41 381 33 625 20 338 1 985 157 1 473 570 \$ 4 508 895 | \$ 117 116 56 113 805 421 35 691 33 517 20 338 1 589 313 1 700 916 \$ 4 358 425 |

CARLYLE SHEPHERD & CO.

NOTES

DECEMBER 31, 2008

7. LINE OF CREDIT

Canadian Imperial Bank of Commerce, authorized to \$950 000, interest at prime; unsecured.

8. LEASE COMMITMENTS

Lease commitments for the next two years are as follows:

2009 \$ 31 032 2010 21 541 \$ 52 573

9. PENSION INFORMATION

The municipality and its employees contribute to the Municipal Pension Plan (the plan), a jointly trusteed pension plan. The Board of trustees, representing plan members and employers, is responsible for overseeing the management of the pension plan, including investment of the assets and administration of benefits. The pension plan is a multi-employer contributory pension plan. Basic pension benefits provided are defined. The plan has about 150 000 active members and approximately 541 000 retired members. Active members include approximately 32 000 contributors from local governments.

Every three years an actuarial valuation is performed to assess the financial position of the plan and the adequacy of plan funding. The most recent valuation as at December 31, 2006 indicated a surplus of \$438 million for basic pension benefits. The next valuation will be as at December 31, 2009 with results available in 2010. The actuary does not attribute portions of the surplus to individual employers.

OPERATING FUND STATEMENT OF FINANCIAL ACTIVITIES

| YEAR ENDED DECEMBER 31 | | SCHEDULE 1 | |
|---|--|---|--|
| | Unaudited Budget 2008 | Actual 2008 | Actual 2007 |
| | \$ | \$ | \$ |
| REVENUES | | | |
| Taxation Grants in lieu Sales, fees and other Provincial and Federal grants Municipal debt payments | 882 522 62 748 1 402 097 1 126 126 1 444 507 4 918 000 | 882 522 52 509 1 261 672 486 812 1 473 570 4 157 085 | 1 001 494 65 883 1 192 704 186 043 1 700 916 4 147 040 |
| EXPENDITURES | | | |
| Administration Electoral Areas Municipal Debt Service Planning Industrial Development Regional Waste Management Helipad Construction Mainland Recreation Prince Rupert Regional Archives North Pacific Cannery Regional Recycling Island Waste Management QCI Recreation Commission Haida Gwaii / QCI Museum Vancouver Island Regional Library Oona River Local Telephone Service Sandspit Water Utility Dodge Cove Water | 536 328 160 606 1 444 507 186 105 42 899 15 205 843 3 500 74 801 88 551 575 704 885 031 94 847 61 100 34 695 2 704 29 304 54 210 802 800 | 471 018 169 080 1 473 570 139 352 195 155 139 843 3 704 74 801 88 551 575 240 1 028 579 90 746 61 100 34 695 2 704 29 440 56 352 13 826 | 661 314 86 087 1 700 916 106 271 16 467 93 10 000 74 760 92 500 478 857 889 345 83 083 53 767 31 089 2 704 22 000 49 172 |
| • | 5 093 740 | 4 508 895 | 4 358 425 |
| NET REVENUE (DEFICIT) | -175 740 | -351 810 | -211 385 |
| TRANSFER FROM RESERVE FUNDS (SCHEDULE 5) | 3 175 740 | 81 096 | - |
| OPENING SURPLUS (DEFICIT) | <u> </u> | -138 466 | 72 919 |
| CLOSING SURPLUS (DEFICIT) | | -409 180 | -138 466 |

CARLYLE SHEPHERD & CO.



STATEMENT OF SURPLUS

| YEAR | ENDED DECEMBER 31 | sc | HEDULE 2 |
|---|-------------------|--|--|
| | 2009 | 2008 \$ | 2007 \$ |
| Administration Electoral Areas Planning Industrial Development [cor] Regional Waste Management Helipad Construction Mainland Recreation Prince Rupert Regional Archives North Pacific Cannery Regional Recycling Islands Waste Management QCI Recreation Commission Haida Gwaii / QCI Museum Vancouver Island Regional Librar Dodge Cove Water Utility Oona River Local Telephone Sen Sandspit Fire Protection Sandspit Water Utility | 295 | 31 977 -7 779 -7 288 4 674 15 467 4 185 -191 -2 980 31 434 -462 218 4 340 169 145 -200 -137 -20 778 -409 180 | 31 648 8 706 3 612 7 899 15 605 843 7 889 -1 499 1 551 58 101 -267 851 847 -33 987 -200 100 4 429 -11 100 -138 466 |
| | 4 | 08 495 | |

SKEENA-QUEEN CHARLOTTE REGIONAL DISTRICT STATEMENT OF CONTINUITY OF PHYSICAL ASSETS

| YEAR ENDED DECEMBER 3 | 31 | SCHEDULE 3 |
|-----------------------------------|-----------|-------------|
| | 2008 | 2007 |
| | \$ | \$ |
| OPENING BALANCE (AT COST) | 3 954 607 | 3 978 007 |
| PURCHASES DURING THE YEAR | 39 690 | - |
| DISPOSALS DURING THE YEAR | | -23 400 |
| CLOSING BALANCE | 3 994 297 | 3 954 607 - |
| | | |
| | | |
| REPRESENTED BY: | | |
| General Sandspit Water Utility | 2 164 725 | |
| Canaspit Water Clinty | 1 829 572 | 1 829 572 |
| | 3 994 297 | 3 954 607 |

SKEENA-QUEEN CHARLOTTE REGIONAL DISTRICT STATEMENT OF CHANGES IN EQUITY IN PHYSICAL ASSETS

| | YEAR ENDED DECEMBER 31 | | SCHEDULE 4 |
|--|------------------------|------------------|-------------------|
| | | 2008 \$ | 2007 \$ |
| | | | · |
| OPENING BALANCE | | 3 493 193 | 3 484 346 |
| | | | |
| INCREASE IN EQUITY | | | |
| Debt repayment | | 19 430 | 19 430 |
| Actuarial additions Physical asset purchases (or | disposals) | 14 429 39 690 | 12 817 -23 400 |
| , | | | |
| | | 73 549 | 8 847 |
| | | | |
| CLOSING BALANCE | | 3 566 742 | 3 493 193 |

SKEENA-QUEEN CHARLOTTE REGIONAL DISTRICT STATEMENT OF CHANGES IN RESERVE FUNDS

| YEAR ENDED DECEMBER 3 | 31 : | SCHEDULE 5 |
|--|------------------------------|------------------------------|
| | 2008 \$ | 2007 \$ |
| OPENING BALANCE | 314 206 | 300 736 |
| Interest Transfer to operating fund (schedule 1) | 16 242 -81 096 | 13 470 |
| CLOSING BALANCE | 249 352 | 314 206 |
| | | |
| REPRESENTED BY: | | |
| Waste Management Dodge Cove Water Utility Sandspit Water Utility | 108 194 112 742 28 416 | 167 923 119 474 26 809 |
| | 249 352 | 314 206 |